1-1 By: Duncan S.B. No. 1604 (In the Senate - Filed March 8, 2007; March 21, 2007, read first time and referred to Committee on Natural Resources; April 11, 2007, reported adversely, with favorable Committee 1-2 1-3 1-4 Substitute by the following vote: Yeas 10, Nays 0, 1 present not voting; April 11, 2007, sent to printer.) 1-5 1-6 COMMITTEE SUBSTITUTE FOR S.B. No. 1604 1-7 By: Averitt 1-8 A BILL TO BE ENTITLED 1-9 AN ACT relating to responsibilities of certain state agencies concerning 1-10 1-11 radioactive substances; imposing fees and surcharges; providing administrative and civil penalties. 1-12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 1-13 1-14 1-15 SECTION 1. Section 401.003, Health and Safety Code, is amended by amending Subdivisions (2), (4), (5), and (6) and by 1-16 adding Subdivision (12-a) to read as follows: "Board" means the executive commissioner of the 1-17 (2) Health and Human Services Commission [Texas Board of Health].

(4) "Commission" means the Texas [Natural Resource Conservation] Commission on Environmental Quality. 1-18 1-19 1-20 1-21 (5) "Commissioner" means the commissioner of state 1-22 [public] health services. (6) "Department" means the [Texas] Department of State Health Services or other department designated by the executive commissioner of the Health and Human Services Commission. 1-23 1-24 1-25 (12-a) "Gross receipts" includes, with respect to an 1-26 entity or affiliated members, owners, shareholders, or limited or general partners, all receipts from the entity's disposal 1-27 1-28 1-29 1-30 operations in Texas licensed under this chapter including any bonus, commission, or similar payment received by the entity from a customer, contractor, subcontractor, or other person doing business with the entity or affiliated members, owners, 1-31 1-32 shareholders, or limited or general partners. This term does not include receipts from the entity's operations in Texas, or affiliated members, owners, shareholders, or limited or general partners, for capital reimbursements, bona fide storage and 1-33 1-34 1-35 1-36 processing, and federal or state taxes or fees on waste received 1-37 uniquely required to meet the specifications of a license or contract. The commission may promulgate rules in establishing the criteria for determining gross receipts consistent with the 1-38 1-39 1-40 parameters of this definition. 1-41 1-42 SECTION 2. Subsections (a) and (b), Section 401.011, Health and Safety Code, are amended to read as follows: 1-43 1-44 (a) The department is the Texas Radiation Control Agency. The department has jurisdiction over activities and substances 1-45 regulated under this chapter except as provided by Subsection (b) 1-46 and Subchapters E, F, G, and K. 1-47 1-48 The commission has jurisdiction to regulate (b) 1-49 license: 1-50 the disposal of radioactive substances; 1-51 (2) the processing or storage of low-level radioactive 1-52 waste or naturally occurring radioactive material waste received 1-53 from other persons, except oil and gas NORM; 1-54 the recovery or processing of source material in accordance with Subchapter G; 1-55 the processing of by-product material as defined 1-56 (4) 1-57 by Section 401.003(3)(B); and

by-product material; or

low-level radioactive waste;

(C) naturally occurring radioactive material

sites for the disposal of:

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 $\overline{401.003(3)(B)}$].

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\$C.S.S.B.\$ No. 1604 SECTION 3. Section 401.104, Health and Safety Code, is amended by amending Subsection (b) and adding Subsection (f) to read as follows:

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- (b) Except as provided by Subsection (e), the commission by rule shall provide for licensing for the disposal of radioactive substances [material except for the disposal of by-product material defined by Section 401.003(3)(B). The department by rule shall provide for licensing the disposal of by-product material defined by Section 401.003(3)(B)].
- (f) A separate commercial storage and processing license may be issued for a site also licensed for disposal under this chapter.

SECTION 4. Subsection (a), Section 401.106, Health and Safety Code, is amended to read as follows:

(a) The board <u>or commission</u> by rule may exempt a source of radiation or a kind of use or user from the licensing or registration requirements provided by this chapter <u>and under the agency's jurisdiction</u> if the board <u>or commission</u> finds that the exemption of that source of radiation or kind of use or user will not constitute a significant risk to the public health and safety and the environment.

SECTION 5. Section 401.108, Health and Safety Code, is amended to read as follows:

Sec. 401.108. FINANCIAL QUALIFICATIONS. (a) Before a license is issued or renewed by the commission, the applicant shall demonstrate to the commission that the applicant is financially qualified to conduct the licensed activity, including any required decontamination, decommissioning, reclamation, and disposal, by posting security acceptable to the commission. [The board by rule shall require an applicant to demonstrate to the department that the applicant is financially qualified to conduct the licensed activity, including any required decontamination, decommissioning, reclamation, and disposal, before the department issues or renews a license.l

- (b) A license holder shall submit to the department or commission, as appropriate, at intervals required by board or commission rules or the license, proof that the license holder has updated, as appropriate, the security posted under Subsection (a) [of the license holder's financial qualifications].
- (c) The [department or] commission at regular intervals not to exceed five years shall reevaluate [every five years] the qualifications and security provided by a license holder under Subchapter F or Subchapter G. The reevaluation may coincide with license renewal procedures if renewal and reevaluation occur in the same year.

SECTION 6. Subsection (b), Section 401.109, Health and Safety Code, is amended to read as follows:

(b) The [department or] commission shall require a holder of a license that authorizes the disposal of $\underline{\text{radioactive substances}}$ [low-level radioactive waste as provided by Subchapter F] to provide security acceptable to the commission [agency] to assure performance of the license holder's obligations under this chapter.

SECTION 7. Section 401.111, Health and Safety Code, is amended to read as follows:

Sec. 401.111. CRITERIA FOR CERTAIN UNSUITABLE NEW SITES. The $[\frac{board\ and}{}]$ commission $[\frac{each}{}]$, in adopting rules for the issuance of licenses under the commission's jurisdiction [their respective jurisdictions] for new sites for processing or disposal of radioactive substances [low-level radioactive waste] from other persons, shall adopt criteria for the designation of unsuitable sites, including:

- (1) flood hazard areas;
- (2) areas with characteristics of discharge from or recharge of a groundwater aquifer system; or

(3) areas in which soil conditions make spill cleanup impracticable.

The [board and] commission [each] shall consult with the Water Development Board, the State Soil and Water Conservation Board, the Bureau of Economic Geology, and other

appropriate state agencies in developing proposed rules. The [board and] commission [each] by rule shall:

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- (1) require selection of sites in areas in which natural conditions minimize potential contamination of surface water and groundwater; and
- (2) prohibit issuance of licenses for unsuitable sites as defined by the rules.

SECTION 8. Section 401.112, Health and Safety Code, is amended to read as follows:

Sec. 401.112. LOW-LEVEL RADIOACTIVE WASTE PROCESSING OR DISPOSAL LICENSE APPLICATION AND CONSIDERATIONS. (a) The [department or] commission[, within its jurisdiction], in making a licensing decision on a specific license application to process or dispose of low-level radioactive waste from other persons, shall consider:

- (1) site suitability, geological, hydrological, and meteorological factors, and <u>natural</u> [$\frac{1}{2}$] hazards;
- (2) compatibility with present uses of land near the site;
- (3) socioeconomic effects on surrounding communities of operation of the licensed activity and of associated transportation of low-level radioactive waste;
- (4) the need for and alternatives to the proposed activity, including an alternative siting analysis prepared by the applicant;

(5) the applicant's qualifications, including:

(A) financial and technical qualifications and compliance history under the method for evaluation of compliance history developed by the commission under Section 5.754, Water

Code, for an application to the commission; and

(B) the demonstration of financial qualifications under Section 401.108 [or the requirements of

- Section 401.110(b) for an application to the department];

 (6) background monitoring plans for the proposed site;
- (7) suitability of facilities associated with the proposed activities;
- (8) chemical, radiological, and biological characteristics of the low-level radioactive waste and waste classification under Section 401.053;
- (9) adequate insurance of the applicant to cover potential injury to any property or person, including potential injury from risks relating to transportation;
 - (10) training programs for the applicant's employees;
- (11) a monitoring, record-keeping, and reporting program;

(12) spill detection and cleanup plans for the licensed site and related to associated transportation of low-level radioactive waste;

- (13) decommissioning and postclosure care plans;
- (14) security plans;
- (15) worker monitoring and protection plans;
- (16) emergency plans; and
- (17) a monitoring program for applicants that includes prelicense and postlicense monitoring of background radioactive and chemical characteristics of the soils, groundwater, and vegetation.
- (b) An applicant for the specific license must submit with the application information necessary for the $\underline{\text{commission}}$ [$\underline{\text{issuing agency}}$] to consider the factors under Subsection (a).
- (c) The [board and] commission [each within its jurisdiction] by rule shall provide specific criteria for the different types of licensed low-level radioactive waste activities for the listed factors and may include additional factors and criteria that the [board or] commission[, as appropriate,] determines necessary for full consideration of a license.

SECTION 9. Subsections (a) and (b), Section 401.113, Health and Safety Code, are amended to read as follows:

(a) Before a hearing under Section 401.114 begins, the commission [agency holding the hearing] shall prepare or have

prepared a written analysis of the effect on the environment of a proposed licensed activity that the commission [agency] determines has a significant effect on the human environment.

(b) The $\underline{\text{commission}}$ [$\underline{\text{agency}}$] shall make the analysis available to the $\underline{\text{public not}}$ later than the 31st day before the date of a hearing under Section 401.114.

SECTION 10. Section 401.114, Health and Safety Code, is amended to read as follows:

Sec. 401.114. NOTICE AND HEARING. (a) Before the [department or] commission[, within its jurisdiction,] grants or renews a license to process or dispose of low-level radioactive waste from other persons, the commission [agency] shall give notice and shall provide an opportunity for a public hearing in the manner

provided by the <u>commission's</u> [agency's] formal hearing procedure and Chapter 2001, Government Code.

(b) In addition to other notice, the <u>commission</u> [agency] shall publish notice of the hearing in the manner provided by Chapter 313, Government Code, in the county in which the proposed facility is to be located. The notice shall state the subject and the time, place, and date of the hearing.

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(c) The commission [agency] shall mail, by certified mail in the manner provided by the <u>commission's</u> [agency's] rules, written notice to each person who owns property adjacent to the proposed site. The notice must be mailed not later than the 31st day before the date of the hearing and must include the same information that is in the published notice. If true, the $\underline{\text{commission}}$ [$\underline{\text{agency}}$] or the applicant must certify that the notice was mailed as required by this subsection, and at the hearing the certificate is conclusive evidence of the mailing.

SECTION 11. Section 401.117, Health and Safety Code, amended to read as follows:

Sec. 401.117. CONSTRUCTION LIMITATION. The [department or] shall prohibit major construction relating to activities to be permitted under a license issued by the <u>commission</u> [agency] to process or dispose of low-level radioactive waste from other persons until the requirements in Sections 401.113 and 401.114 are completed.

SECTION 12. Subsection (a), Section 401.202, Health and Safety Code, is amended to read as follows:

(a) The commission [or department, within its respective jurisdiction,] may grant, deny, renew, revoke, suspend, or withdraw licenses for the disposal of low-level radioactive waste from other persons and for the processing of that waste.

SECTION 13. Section 401.262, Health and Safety Code, is amended to read as follows:

Sec. 401.262. MANAGEMENT OF CERTAIN BY-PRODUCT MATERIAL. The <u>commission</u> [department] has sole and exclusive authority to assure that processing and disposal sites are closed and that by-product material is managed and disposed of in compliance with:

the federal commission's applicable standards; and closure criteria the federal commission and the (1)(2) United States Environmental Protection Agency have determined are protective of human health and safety and the environment.

SECTION 14. Section 401.2625, Health and Safety Code, is amended to read as follows:

Sec. 401.2625. LICENSING AUTHORITY. The commission [commissioner] has sole and exclusive authority to grant, deny, renew, revoke, suspend, amend, or withdraw licenses for source material recovery and processing or for storage, processing, or disposal of by-product material.

SECTION 15. Subsections (a) and (c) through (f), Section

401.263, Health and Safety Code, are amended to read as follows:

(a) If the $\underline{\text{commission}}$ [$\underline{\text{department}}$] is considering the issuance, renewal, or amendment of a license to process materials that produce by-product materials or a license to dispose of by-product material and the <u>commission</u> [department] determines that the licensed activity will have a significant impact on the human environment, the commission [department] shall prepare or have prepared a written environmental analysis.

analysis as provided by commission [board] rule and shall make the analysis available to the public for written comment not later than the 31st day before the date of the hearing on the license.

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- (d) After notice is given, the <u>commission</u> [department] shall provide an opportunity for written comments by persons affected.
- (e) The analysis shall be included as part of the record of the commission's [department's] proceedings.
- (f) The <u>commission</u> [board] by rule shall prohibit major construction with respect to an activity that is to be licensed until the requirements of Subsections (a), (b), (c), and (e) are completed.
- SECTION 16. Subsections (a), (c), and (d), Section 401.264, Health and Safety Code, are amended to read as follows:
- (a) The $\underline{\text{commission}}$ [$\underline{\text{department}}$] on its own motion may or on written request of a person affected shall provide an opportunity for a public hearing on an application over which the commission [department] has jurisdiction to determine whether to issue, renew, or amend a license to process materials that produce by-product materials or a license to dispose of by-product materials in the manner provided by Chapter 2001, Government Code, and permit appearances with or without counsel and the examination and cross-examination of witnesses under oath.
- (c) The $\underline{\text{commission}}$ [$\underline{\text{department}}$] shall make a record of the proceedings and provide a transcript of the hearing on request of, and payment for, the transcript or provision of a sufficient deposit to assure payment by any person requesting the transcript.

 (d) The <u>commission</u> [department] shall provide an
- opportunity to obtain a written determination of action to be taken. The determination must be based on evidence presented to the commission [department] and include findings. The written determination is available to the public.
- SECTION 17. Section 401.265, Health and Safety Code, is amended to read as follows:
- Sec. 401.265. CONDITIONS OF CERTAIN BY-PRODUCT MATERIAL LICENSES. The $\underline{\text{commission}}$ [$\underline{\text{department}}$] shall prescribe conditions in a radioactive $\underline{\text{substances}}$ [$\underline{\text{material}}$] license issued, renewed, or amended for an activity that results in production of by-product material to minimize or, if possible, eliminate the need for long-term maintenance and monitoring before the termination of the license, including conditions that:
- (1) the license holder will comply with the applicable decontamination, decommissioning, reclamation, and disposal standards that are prescribed by the <u>commission</u> [board] and that are compatible with the federal commission's standards for sites at which those ores were processed and at which the by-product material is deposited; and
- $(2\bar{)}$ the ownership of a disposal site, other than a disposal well covered by a permit issued under Chapter 27, Water Code, and the by-product material resulting from the licensed activity are transferred, subject to Sections 401.266-401.269, to:
 - (A) the state; or
- (B) the federal government if the state declines to acquire the site, the by-product material, or both the site and the by-product material.
- SECTION 18. Subsection (a), Section 401.266, Health and Safety Code, is amended to read as follows:
- (a) The <u>commission</u> [board] by rule or [order or the department by] order may require that before a license covering land used for the disposal of by-product material is terminated, the land, including any affected interests in the land, must be transferred to the federal government or to the state unless:
- (1) the federal commission determines before the license terminates that the transfer of title to the land and the by-product material is unnecessary to protect the public health, safety, or welfare or to minimize danger to life or property; or
- the land is held in trust by the federal government (2) for an Indian tribe, is owned by an Indian tribe subject to a

restriction against alienation imposed by the federal government, is owned by the federal government, or is owned by the state.

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SECTION 19. Section 401.267, Health and Safety Code, amended to read as follows:

Sec. 401.267. ACQUISITION AND SALE OF CERTAIN BY-PRODUCT ALS AND SITES. (a) The commission [department] may acquire MATERIALS AND SITES. (a) The <u>commission</u> [<u>department</u>] may acquire by-product material and fee simple title in land, affected mineral rights, and buildings at which that by-product material is disposed of and abandoned so that the by-product material and property can be managed in a manner consistent with protecting public health, safety, and the environment.

(b) The <u>commission</u> [department] may sell land acquired under this section at the land's fair market value after the commission [department] has taken corrective action to restore the land to a condition that does not compromise the public health or safety or the environment. The General Land Office shall negotiate and close a transaction under this subsection on behalf of the commission [department] using procedures under Section 31.158(c), Natural Resources Code. Proceeds from the transaction shall be deposited in the Texas capital trust fund.

SECTION 20. Section 401.269, Health and Safety Code, is amended to read as follows:

Sec. 401.269. MONITORING, MAINTENANCE, AND **EMERGENCY** MEASURES. (a) The <u>commission</u> [<u>department</u>] may undertake monitoring, maintenance, and emergency measures in connection with by-product material and property for which it has assumed custody under Section 401.267 that are necessary to protect the public health and safety and the environment.

The <u>commission</u> [department] maintain (b) shall the by-product material and property transferred to it in a manner that will protect the public health and safety and the environment.

SECTION 21. Subsections (a), (b), (e), and (f), Section

- 401.270, Health and Safety Code, are amended to read as follows:

 (a) If the <u>commission</u> [department] finds that by-product material or the operation by which that by-product material is derived threatens the public health and safety or the environment, the <u>commission</u> [department] by order may require any action, including a corrective measure, that is necessary to correct or remove the threat.
- The commission [department] may issue (b) an emergency order to a person responsible for an activity, including a past activity, concerning the recovery or processing of source material or the disposal of by-product material if it appears that there is an actual or threatened release of source material or by-product material that presents an imminent and substantial danger to the public health and safety or the environment, regardless of whether the activity was lawful at the time. The emergency order may be issued without notice or hearing.
- (e) The <u>commission</u> [department] shall use the security provided by the license holder to pay the costs of actions that are taken or that are to be taken under this section. The <u>commission</u> [department] shall send to the comptroller a copy of its order authorizing together with necessary written requests comptroller to:
 - (1)enforce security supplied by the licensee;
- (2) convert an amount of security into cash, necessary; and
- (3) disburse from the security in the perpetual care account the amount necessary to pay the costs.
- (f) If an order issued by the <u>commission</u> [department] under this section is adopted without notice or hearing, the order shall set a time, at least 10 but not more than 30 days following the date of issuance of the emergency order, and a place for a hearing to be held in accordance with the rules of the <u>commission</u> [board]. As a result of this hearing, the <u>commission</u> [department] shall decide whether to affirm, modify, or set aside the emergency order. All provisions of the emergency order shall remain in force and effect during the pendency of the hearing, unless otherwise altered by the commission [department].

SECTION 22. Subchapter G, Chapter 401, Health and Safety Code, is amended by adding Sections 401.271 and 401.272 to read as follows:

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7-68 7-69 Sec. 401.271. STATE FEE ON RADIOACTIVE SUBSTANCES. (a) A holder of a license issued by the commission under this chapter that authorizes the disposal of a radioactive substance from other persons shall remit each quarter an amount equal to 10 percent of the license holder's gross receipts received from disposal operations under a license issued under this chapter that occur after the effective date of the Act enacting this section as follows:

five percent shall be remitted to the comptroller (1)for deposit to the credit of the general revenue fund; and

(2) five percent shall be remitted to the host county

in accordance with Sections 401.244(b) and (d).

(b) Subsection (a) does not apply to compact waste or federal facility waste as defined by Section 401.2005 or industrial solid waste as defined by Section 361.003.

Sec. 401.272. AUDIT AUTHORITY. The commission may audit a license holder's financial records and waste manifest information to ensure that the fees imposed under this chapter are accurately paid. The license holder shall comply with the commission's audit-related requests for information audit-related requests for information.

SECTION 23. Section 401.301, Health and Safety Code, is amended to read as follows:

Sec. 401.301. LICENSE AND REGISTRATION FEES [COLLECTED BY DEPARTMENT]. (a) The commission and department may collect a fee for each license and registration the agency [it] issues.

(b) The commission and the board each by rule shall set the fee in an amount that may not exceed the actual expenses annually incurred to:

process applications (1)for licenses or registrations;

amend or renew licenses or registrations; (2)

(3) make inspections of license holders and registrants; and

(4) enforce this chapter and rules, orders, licenses, and registrations under this chapter.

(c) The <u>commission and</u> department may collect a fee, in addition to the annual license and registration fee, of not less than 20 percent of the amount of the annual license and registration fee nor more than \$10,000 per annum from each licensee or registrant

who fails to pay the fees authorized by this section.

(d) The commission and department may require that each person who holds a specific license issued by the <u>agency</u> [department] annually pay to the <u>agency</u> [department] an additional five percent of the appropriate annual fee set under Subsection (b). Fees collected under this subsection shall be deposited to the credit of the perpetual care account. The fees are not refundable.

(e) The <u>commission and</u> department shall suspend assessment a fee imposed under Subsection (d) if the amount of fees collected under that subsection reaches \$500,000. If the balance of fees collected subsequently is reduced to \$350,000 or less, the commission and department shall reinstitute assessment of the fee until the balance reaches \$500,000.

(f) The commission may assess and collect additional fees from the applicant to recover the costs the commission incurs for administrative review, technical review, and hearings on the application.

SECTION 24. Subsection (a), Section 401.302, Health and Safety Code, is amended to read as follows:

(a) The department, in coordination with the commission, may set and collect an annual fee from the operator of each nuclear reactor or other fixed nuclear facility in the state that uses special nuclear material.

SECTION 25. Subsections (c), (e), (f), and (g), Section 401.305, Health and Safety Code, are amended to read as follows:

(c) Money and security in the perpetual care account may be administered by the department or commission only for the

decontamination, decommissioning, stabilization, reclamation, maintenance, surveillance, control, storage, and disposal of radioactive <u>substances</u> [<u>material</u>] for the protection of the public health and safety and the environment under this chapter and for refunds under Section 401.303.

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- (e) The department or commission may use money in the perpetual care account to pay for measures:
- (1) to prevent or mitigate the adverse effects of abandonment of radioactive <u>substances</u> [materials], default on a lawful obligation, insolvency, or other inability by the holder of a license issued by the department <u>or commission</u> to meet the requirements of this chapter or <u>of</u> department <u>or commission</u> rules; and
- (2) to assure the protection of the public health and safety and the environment from the adverse effects of ionizing radiation.
- (f) The department or commission may provide, by the terms of a contract or lease entered into between the department or commission and any person or by the terms of a license issued by the department or commission to any person, for the decontamination, closure, decommissioning, reclamation, surveillance, or other care of a site or facility subject to department or commission jurisdiction under this chapter as needed to carry out the purpose of this chapter.
- (g) The existence of the perpetual care account does not make the department or commission liable for the costs of decontamination, transfer, transportation, reclamation, surveillance, or disposal of radioactive <u>substances</u> [material] arising from a license holder's abandonment of radioactive <u>substances</u> [material], default on a lawful obligation, insolvency, or inability to meet the requirements of this chapter or of department or commission rules.

SECTION 26. Section 401.343, Health and Safety Code, is amended to read as follows:

- Sec. 401.343. RECOVERY OF SECURITY. (a) The department or commission shall seek reimbursement, either by an order of the department or commission or a suit filed by the attorney general at the [department's] request of the department or commission, of security from the perpetual care account used by the department or commission to pay for actions, including corrective measures, to remedy spills or contamination by radioactive substances [material] resulting from a violation of this chapter relating to an activity under the [department's] jurisdiction of the department or commission or a violation of a rule, license, registration, or order adopted or issued by the department or commission under this chapter.
- (b) On request by the department or commission, the attorney general shall file suit to recover security under this section.

SECTION 27. The heading to Subchapter K, Chapter 401, Health and Safety Code, is amended to read as follows:
SUBCHAPTER K. LICENSING AUTHORITY OF TEXAS [NATURAL RESOURCE]

SUBCHAPTER K. LICENSING AUTHORITY OF TEXAS [NATURAL RESOURCE CONSERVATION] COMMISSION ON ENVIRONMENTAL QUALITY AND THE RAILROAD COMMISSION OF TEXAS

SECTION 28. Subsections (a) and (b), Section 401.412, Health and Safety Code, are amended to read as follows:

- (a) Notwithstanding any other provision of this chapter and subject to Sections 401.102 and 401.415, the commission has sole and exclusive authority to directly regulate and to grant, deny, renew, revoke, suspend, amend, or withdraw licenses for the disposal of radioactive substances. [In this subsection, "radioactive substance" does not include by-product material as defined by Section 401.003(3)(B).]
- (b) Notwithstanding any other provision of this chapter, the <u>commission</u> [commissioner] has the sole and exclusive authority to grant, deny, renew, revoke, suspend, amend, or withdraw licenses for the recovery and processing of source material or disposal of by-product material under Subchapter G.

SECTION 29. Section 401.413, Health and Safety Code, is amended to read as follows:

C.S.S.B. No. 1604 Sec. 401.413. COMMISSION DISPOSAL LICENSE REQUIRED. A person required by another section of this chapter $\tilde{\mathsf{to}}$ obtain a license for the disposal of a radioactive substance is required to obtain the license from the commission and not from the department. [This section does not apply to a person required to obtain a license for recovery or processing of source material or for recovery, processing, or disposal of by-product material as defined by Section 401.003(3)(B).]

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SECTION 30. Section 401.414, Health and Safety Code, is amended to read as follows:

Sec. 401.414. MEMORANDA [MEMORANDUM] OF UNDERSTANDING. The Texas [Natural Resource Conservation] Commission on Environmental Quality, the Health and Human Services Commission, and the Railroad Commission of Texas [and the board of health] by rule shall adopt memoranda [a memorandum] of understanding defining their respective duties under this chapter.

SECTION 31. Section 361.015, Health and Safety Code, is amended to read as follows:

Sec. 361.015. JURISDICTION: RADIOACTIVE WASTE. (a) The commission is the state agency under Chapter 401 that licenses and regulates radioactive waste storage, processing, and disposal activities not preemptively regulated by the federal government.

(b) Except as provided by Subsection (a), the Health and Human Services Commission, acting through the Department of State Health Services or other department as designated by the executive commissioner of the Health and Human Services Commission, [The Texas Department of Health] is the state agency under Chapter 401 that regulates radioactive waste activities [, excluding disposal,] not preemptively regulated by the federal government.

SECTION 32. Subchapter D, Chapter 27, Water Code, amended by adding Section 27.0513 to read as follows:

Sec. 27.0513. AREA PERMITS AND PRODUCTION AREAS FOR URANIUM MINING. (a) The commission may issue a permit pursuant to Section 27.011 that authorizes the construction and operation of two or more similar injection wells within a specified area for mining of uranium. An application for a new permit issued pursuant to Section 27.011, a major amendment of such a permit, or a renewal of such a permit for mining of uranium is subject to the public notice requirements and opportunity for contested case hearing provided under Section 27.018.

(b) For a permit for mining of uranium issued on or after

September 1, 2007, pursuant to Section 27.011, the term of the permit to authorize injection for recovery of uranium shall be 10 years. The holder of a permit for mining of uranium issued by the commission before September 1, 2007, pursuant to Section 27.011, must submit an application to the commission before September 1, 2012, for renewal of the permit to authorize construction and operation of injection wells for mining of uranium. Authority to construct or operate injection wells for recovery of uranium under a permit issued before September 1, 2007, pursuant to Section 27.011, expires on September 1, 2012, if an application for renewal of the permit is not submitted to the commission before September 1, 2012. Expiration of authority under this subsection does not relieve the permit holder from obligations under the permit or applicable rules, including obligations to restore groundwater and to plug and abandon wells in accordance with the requirements of the permit and applicable rules.

(c) The commission may issue a holder of a permit issued pursuant to Section 27.011 for mining of uranium an authorization that allows the permit holder to conduct mining and restoration activities in production zones within the boundary established in the permit. The commission by rule shall establish application requirements, technical requirements, including the methods for determining restoration table values, and procedural requirements

for any authorization.

(d) Notwithstanding Sections 5.551, 5.556, 27.011, and 27.018, an application for an authorization submitted after September 1, 2007, is an uncontested matter not subject to a contested case hearing or the hearing requirements of Chapter 2001,

C.S.S.B. No. 1604 An application filed by the holder of a permit Government Code. An application filed by the holder of a permit issued pursuant to Section 27.011 to amend a restoration table 10-1 10-2 value of an authorization is subject to the public notice 10-3 requirements and opportunity for contested case hearing provided 10-4 10-5

under Section 27.018.

SECTION 33. (a) On the effective date of this Act, the following rights, powers, duties, obligations, functions, activities, property, programs, and appropriations are transferred to the Texas Commission on Environmental Quality:

(1) all rights, powers, duties, obligations. functions, and activities:

(A) that Chapter 401, Health and Safety Code, assigns to the Texas Department of Health, the Texas Board of Health, or their successor agencies or to the governing body, officers, or employees of that department, that board, or their successor agencies, including the Health and Human Services Commission and the Department of State Health Services; and

(B) that are related to licensing and regulation

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(i) radioactive substances recovery. storage, processing, and disposal; or

(ii) long-term care of decommissioned sites for disposal of by-product material;

(2) all equipment, information, documents, facilities, and other property of the Health and Human Services Commission or the Department of State Health Services pertaining to licensing and regulation of:

(A) radioactive substances recovery, storage, processing, and disposal under the jurisdiction of the Texas Commission on Environmental Quality as provided by Subsection (b), Section 401.011, Health and Safety Code, as amended by this Act; or (B) long-term care of decommissioned sites for

disposal of by-product material;

(3) all appropriations for the state fiscal biennium that begins September 1, 2007, made to the Health and Human Services Commission or the Department of State Health Services for activities related to licensing and regulation of:

(A) radioactive substances recovery, storage, processing, and disposal under the jurisdiction of the Texas Commission on Environmental Quality as provided by Subsection (b), Section 401.011, Health and Safety Code, as amended by this Act; or

(B) long-term care of decommissioned sites for

disposal of by-product material; and

the unexpended and unobligated portions of the for the state fiscal biennium beginning $(\overline{4})$ appropriations September 1, 2005, made to the Health and Human Services Commission or the Department of State Health Services for activities described by Subdivision (3) of this subsection.

(b) Appropriations transferred under Subdivision Subsection (a), of this section are transferred for the remainder of that state fiscal biennium.

(c) The Texas Commission on Environmental Quality, as of the date of the transfer prescribed by Subsection (a) of this section, has full responsibility for the administration and enforcement of laws related to licensing or regulation of radioactive substances recovery, storage, processing, and disposal under the jurisdiction of the commission as provided by Subsection (b), Section 401.011, Health and Safety Code, as amended by this Act, and licensing or regulation of long-term care of decommissioned sites for the disposal of by-product material. The Texas Commission on Environmental Quality shall carry out all related duties, responsibilities, functions, and activities as provided by law, including those assigned by any other Acts of the 80th Legislature, Regular Session, 2007.

(d) The transfer of rights, powers, duties, obligations, functions, activities, property, and programs of the Health and Human Services Commission or the Department of State Health Services to the Texas Commission on Environmental Quality made by this Act does not affect or impair any act done or obligation,

right, license, permit, requirement, or penalty accrued or existing under the former law; that law remains in effect for the purposes of any action concerning such an act done or obligation, right, license, permit, requirement, or penalty. The Texas Commission on Environmental Quality shall continue a proceeding of the Health and Human Services Commission or the Department of State Health Services that is related to a responsibility, duty, activity, function, or program transferred by this Act, including processing an application for a license or other authorization and including enforcing the requirements of Chapter 401, Health and Safety Code, or a rule adopted under that chapter. A rule of the Health and Human Services Commission or the Department of State Health Services related to a responsibility, duty, activity, function, or program transferred by this Act is enforceable as a rule of the Texas Commission on Environmental Quality until the Texas Commission on Environmental Quality until the Texas Commission on

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- (e) Control of and title to all property and material acquired by this state or an agency of this state under Section 401.267, Health and Safety Code, before the effective date of this Act shall be transferred to the Texas Commission on Environmental Quality on this state's behalf as soon as practicable. This subsection does not apply to property or material sold by the state under Subsection (b) of that section before the effective date of this Act.
- (f) The Texas Commission on Environmental Quality shall provide an opportunity for employees of the Health and Human Services Commission or the Department of State Health Services who have performed duties related to a right, power, duty, obligation, responsibility, function, activity, or program transferred by this Act to request a transfer to commission employment. In making employment decisions under this subsection, the Texas Commission on Environmental Quality shall:
- (1) ensure that state and federal requirements are met by commission employees; and
- (2) consider the value of maintaining continuity in the personnel staffing relevant programs.
- (g) The Texas Commission on Environmental Quality, the Health and Human Services Commission, and the Department of State Health Services shall cooperate in preventing any delay that may be caused by or may occur in the transfer of property or personnel or a right, power, duty, obligation, responsibility, function, activity, or program made by this Act.
- (h) To expedite the transfers made by this Act of rights, powers, duties, obligations, functions, activities, property, and programs, and to prevent delays related to any of the rights, powers, duties, obligations, functions, activities, property, or programs, the Texas Commission on Environmental Quality may contract with any person to assist the commission. The commission may assess and collect additional fees from an applicant affected by performance under a contract under this subsection to recover the commission's contracting costs.
- (i) The transfers made by this Act do not affect any matter that is the subject of a court proceeding pending on the effective date of this Act.
- (j) The Texas Commission on Environmental Quality shall continue any applications review or processing and any hearings that concern a matter subject to transfer under Subsection (a) of this section that, on the date of the transfer, is being conducted by the Health and Human Services Commission or the Department of State Health Services or their successor agencies. The agencies shall cooperate and consult with each other to ensure that any delay necessitated by the transfer is minimized to the greatest extent possible. The Texas Commission on Environmental Quality shall utilize progress made on any technical review or environmental analysis conducted by the department prior to the effective date of this Act.
- (k) An application for a new license to dispose of by-product material that is filed with the Department of State Health Services on or before January 1, 2007, and that has not been

referred to the State Office of Administrative Hearings by the department before the effective date of this Act shall be processed by the Texas Commission on Environmental Quality following the effective date of this Act as follows:

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- (1) a license application subject to this subsection shall be governed only by the technical rules and regulations of the department that are effective on the effective date of this Act;
- of a license application subject to this subsection and determine whether a draft license shall be issued on or before October 1, 2007. The commission shall utilize progress made on any technical review or environmental analysis conducted by the department before the effective date of this Act. In order to meet the deadline provided by this subdivision, the commission may contract with the department or other entities for completion of any portion of the technical review that has not been completed upon the effective date of this Act. The commission may assess and collect additional fees from the applicant to recover costs the commission incurs for technical review of a license application subject to this subsection;
- $\,$ (3) the commission shall render a final decision on a license application subject to this subsection on or before December 31, 2008; and
- (4) a contested case hearing held on a license application subject to this subsection that was filed with the department on or before January 1, 2007, may not exceed one year in duration, measured from the date of referral by the commission of the application to the State Office of Administrative Hearings until the commission makes a final decision on the application. Discovery in such a hearing shall be limited to not more than 60 days in order to meet this limitation. Notice of hearing shall be provided to the applicant, the office of public interest counsel, the executive director of the commission, and the person who timely requested a contested case hearing by mail at least 10 days in advance of the hearing.
- (1) This subsection applies only to an applicant for a license subject to Subsection (k) of this section. Notwithstanding rules adopted under Subsection (f), Section 401.263, Health and Safety Code, as amended by this Act, and to the extent not prohibited under federal law, the applicant, at the applicant's own risk, may begin major construction related to the activities for which the license application was made at the time technical review of the application has been made and an environmental analysis is prepared under Section 401.263, Health and Safety Code. The Texas Commission on Environmental Quality may oversee and govern the construction authorized by this subsection in the same manner and to the same extent as if the construction were authorized by a license issued by the commission, and the construction were authorized by a license issued by the commission.

SECTION 34. (a) This Act does not impair, delay, or affect the priority established by law for processing and review of the application for a license to dispose of low-level radioactive waste that was filed with the Texas Commission on Environmental Quality before January 1, 2007.

- before January 1, 2007.

 (b) The Texas Commission on Environmental Quality shall give priority to the processing and review of the license application described by Subsection (a) of this section over all other applications that pertain to radioactive substances or radioactive waste pending before the commission except for those applications the executive director of the Texas Commission on Environmental Quality determines are necessarily of a higher priority to avert or address an emergency concerning the public health or safety.
- (c) Subject to the priority given under Subsection (b) of this section to the application, the Texas Commission on Environmental Quality shall give priority to the review and processing of:
 - (1) an application for the commercial disposal of

by-product material;

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(2) an application for termination of a license to recover or process source material and dispose of associated by-product material generated in this state; and

(3) a new application for a permit to recover or process source material and dispose of associated by-product material generated in this state.

SECTION 35. Notwithstanding other law or any rule on the subject of timeliness of an applicant providing information pertaining to an application for a license from the Texas Commission on Environmental Quality, the applicant for a license shall assist the commission in meeting any deadlines imposed by Chapter 401, Health and Safety Code, by submitting to the commission any information the commission requires regarding the application in a prompt and timely manner. The deadlines imposed by this Act and by Chapter 401, Health and Safety Code, as amended by this Act, are based on the assumptions that the applicant timely submits a complete application and that all requirements are met.

SECTION 36. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect on the 91st day after the last day of

the legislative session.

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